

**The Corporation of the  
Municipality of West Grey  
Consolidated Financial  
Statements**  
For the year ended December 31, 2019

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Consolidated Financial Statements  
For the year ended December 31, 2019**

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## Statement of Administrative Responsibility

### Management's Responsibility for the Consolidated Financial Statements

The management of The Corporation of the Municipality of West Grey have prepared the accompanying consolidated financial statements and are responsible for their accuracy and integrity. The consolidated financial statements have been prepared by management in accordance with the accounting principles generally accepted for the public sector as prescribed by the Public Sector Accounting Board [PSAB] of the Canadian Institute of Chartered Professional Accountants.

In fulfilling its responsibilities and recognizing the limits inherent in all systems, administration has developed and maintained a system of internal control designed to provide reasonable assurance that the Municipality's assets are safeguarded from loss and that the accounting records are a reliable basis for the preparation of the financial statements.

The Chief Administrative Officer and Director of Finance/Treasurer review the financial statements before such statements are submitted to Council and published for the residents of West Grey. The external auditors have access to, and meet with Administration and Council to discuss their audit and the results of their examination.

Council meets with the external auditors to review the consolidated financial statements and discuss any significant financial reporting or internal control matters prior to council's approval of the consolidated financial statements.

The financial statements have been audited by BDO Canada LLP, independent external auditors appointed by council. The accompanying Independent Auditor's Report outlines their responsibilities, the scope of their examination and their opinion on the Municipality's consolidated financial statements.



Laura Johnston  
Chief Administrative Officer



Kerri Mighton  
Director of Finance/Treasurer





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BDO Canada LLP  
485 10th Street  
Hanover ON N4N 1R2  
Canada

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## Independent Auditor's Report

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**To the Members of Council of  
The Corporation of the Municipality of West Grey**

### **Opinion**

We have audited the consolidated financial statements of The Corporation of the Municipality of West Grey (the Municipality), which comprise the consolidated statement of financial position as at December 31, 2019, and the consolidated statements of operations, consolidated changes in net financial assets, and consolidated cash flows for the year then ended, and notes to the consolidated financial statements, including a summary of significant accounting policies.

In our opinion, the accompanying consolidated financial statements present fairly, in all material respects, the consolidated financial position of the Municipality as at December 31, 2019, and its consolidated results of operations, its consolidated changes in net financial assets, and its consolidated cash flows for the year then ended in accordance with Canadian public sector accounting standards.

### **Basis for Opinion**

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Consolidated Financial Statements* section of our report. We are independent of the Municipality in accordance with the ethical requirements that are relevant to our audit of the consolidated financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

### **Responsibilities of Management and Those Charged with Governance for the Consolidated Financial Statements**

Management is responsible for the preparation and fair presentation of the consolidated financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the consolidated financial statements, management is responsible for assessing the Municipality's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Municipality or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Municipality's financial reporting process.



## **Auditor's Responsibilities for the Audit of the Consolidated Financial Statements**

Our objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these consolidated financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the consolidated financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Municipality's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Municipality's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the consolidated financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Municipality to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the consolidated financial statements, including the disclosures, and whether the consolidated financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information of the entities or business activities within the Municipality to express an opinion on the consolidated financial statements. We are responsible for the direction, supervision and performance of the group audit. We remain solely responsible for our audit opinion.



We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

*BDO Canada LLP*

Chartered Professional Accountants, Licensed Public Accountants

Hanover, Ontario  
October 6, 2020

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## The Corporation of the Municipality of West Grey Consolidated Statement of Financial Position

December 31	2019	2018
<b>Financial assets</b>		
Cash (Note 1)	\$ 5,543,033	\$ 5,984,375
Temporary investments (Note 2)	347,422	341,489
Taxes receivable	1,960,740	2,489,005
Grants and subsidies receivable	53,415	114,323
Trade receivables	943,992	1,193,835
Loans receivable (Note 3)	398,348	414,534
	<u>9,246,950</u>	<u>10,537,561</u>
<b>Commitments and Contingencies</b> (Notes 19 and 20)		
<b>Liabilities</b>		
Accounts payable and accrued liabilities	2,072,667	1,887,062
Deferred revenue (Note 4)	2,109,356	1,665,870
Long-term debt (Note 5)	517,660	668,102
Landfill site closure and post-closure care liability (Note 6)	381,752	375,983
Employee future benefits liability (Note 7)	322,612	289,988
	<u>5,404,047</u>	<u>4,887,005</u>
<b>Net financial assets</b>	<u>3,842,903</u>	<u>5,650,556</u>
<b>Non-financial assets</b>		
Prepaid expenses	36,174	31,345
Inventory of supplies	279,639	222,157
Tangible capital assets (Note 8)	76,901,942	74,364,591
	<u>77,217,755</u>	<u>74,618,093</u>
<b>Accumulated surplus</b> (Note 9)	<u>\$81,060,658</u>	<u>\$ 80,268,649</u>

The accompanying summary of significant accounting policies and notes are an integral part of these consolidated financial statements.

## The Corporation of the Municipality of West Grey Consolidated Statement of Operations

For the year ended December 31	2019 Budget	2019 Actual	2018 Actual
<b>Revenue</b>			
Taxation	\$ 9,816,961	<b>\$10,069,039</b>	\$ 9,524,416
Government transfers (Note 12)	3,091,477	<b>3,431,570</b>	2,769,573
Water and wastewater charges	1,442,050	<b>1,363,897</b>	1,364,604
User fees and service charges	1,418,426	<b>2,690,225</b>	1,935,455
Investment income	27,200	<b>176,307</b>	132,335
Other income (Note 13)	381,583	<b>1,477,791</b>	844,870
	<u>16,177,697</u>	<u><b>19,208,829</b></u>	<u>16,571,253</u>
<b>Expenses</b>			
General government	1,500,560	<b>2,141,397</b>	1,559,073
Protection services	4,763,612	<b>5,104,505</b>	4,882,957
Transportation services	3,568,378	<b>6,812,255</b>	6,107,594
Environmental services	1,562,690	<b>2,212,974</b>	1,732,469
Health and social services	53,090	<b>61,265</b>	60,634
Recreation and cultural services	1,527,864	<b>1,904,268</b>	1,770,383
Planning and development	205,407	<b>180,156</b>	189,821
	<u>13,181,601</u>	<u><b>18,416,820</b></u>	<u>16,302,931</u>
<b>Annual surplus (deficit)</b>	<u>2,996,096</u>	<u><b>792,009</b></u>	<u>268,322</u>
<b>Accumulated surplus, beginning of the year</b>	<u>80,268,649</u>	<u><b>80,268,649</b></u>	<u>80,000,327</u>
<b>Accumulated surplus, end of the year</b>	<u>\$ 83,264,745</u>	<u><b>\$81,060,658</b></u>	<u>\$ 80,268,649</u>

The accompanying summary of significant accounting policies and notes are an integral part of these consolidated financial statements.



## The Corporation of the Municipality of West Grey Consolidated Statement of Change in Net Financial Assets

For the year ended December 31	2019 Budget	2019 Actual	2018 Actual
<b>Annual surplus (deficit)</b>	\$ 2,996,096	\$ 792,009	\$ 268,322
Acquisition of tangible capital assets	(4,735,401)	(5,794,126)	(2,761,855)
Proceeds on disposal of tangible capital assets	25,000	16,281	361,614
Amortization expense	-	3,033,512	2,961,351
(Gain)/loss on disposal of tangible capital assets	-	206,982	(12,753)
	<u>(4,710,401)</u>	<u>(2,537,351)</u>	548,357
Increase in prepaid expenses	-	(4,829)	(5,689)
Decrease (Increase) in inventory of supplies	-	(57,482)	(24,492)
	-	<u>(62,311)</u>	(30,181)
<b>Change in net financial assets</b>	(1,714,305)	(1,807,653)	786,498
<b>Net financial assets, beginning of year</b>	5,650,556	5,650,556	4,864,058
<b>Net financial assets, end of year</b>	\$ 3,936,251	\$ 3,842,903	\$ 5,650,556

The accompanying summary of significant accounting policies and notes are an integral part of these consolidated financial statements.

## The Corporation of the Municipality of West Grey Consolidated Statement of Cash Flow

For the year ended December 31	2019	2018
<b>Cash provided by (used in)</b>		
<b>Operating activities</b>		
Annual surplus (deficit)	\$ 792,009	\$ 268,322
Items not involving cash		
Amortization of tangible capital assets	3,033,512	2,961,351
Employee future benefits	32,624	6,753
Landfill site closure and post-closure care	5,769	(205,225)
(Gain)/loss on disposal of tangible capital assets	206,982	(12,753)
	<u>4,070,896</u>	3,018,448
Change in balances		
Taxes receivable	528,265	173,458
Accounts receivable	310,751	(166,967)
Loan receivable	16,186	39,749
Accounts payable	185,604	(144,976)
Deferred revenue	443,486	425,495
Prepaid expenses and inventory of supplies	(62,311)	(30,181)
	<u>5,492,877</u>	3,315,026
<b>Capital activities</b>		
Acquisition of tangible capital assets	(5,794,126)	(2,761,855)
Proceeds on disposal of tangible capital assets	16,281	361,614
	<u>(5,777,845)</u>	(2,400,241)
<b>Investing activities</b>		
Purchase of investments	(5,932)	(25,933)
<b>Financing activities</b>		
Repayment of long-term debt	(150,442)	(216,448)
<b>Net change in cash and cash equivalents</b>	<b>(441,342)</b>	<b>672,404</b>
<b>Cash and cash equivalents, beginning of year</b>	<b>5,984,375</b>	<b>5,311,971</b>
<b>Cash and cash equivalents, end of year</b>	<b>\$ 5,543,033</b>	<b>\$ 5,984,375</b>

The accompanying summary of significant accounting policies and notes are an integral part of these consolidated financial statements.

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## The Corporation of the Municipality of West Grey Summary of Significant Accounting Policies

December 31, 2019

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### Basis of Accounting

The consolidated financial statements of The Corporation of the Municipality of West Grey are the representations of management. They have been prepared in accordance with Canadian public sector accounting standards established by the Public Sector Accounting Board (PSAB) of CPA Canada.

### Basis of Consolidation

The consolidated financial statements reflect the assets, liabilities, revenues and expenses of all municipal organizations, committees and boards which are controlled by Council. All interfund assets, liabilities, revenues and expenses have been eliminated on consolidation.

The following boards and municipal enterprises owned or controlled by Council have been consolidated:

West Grey Library Board  
Ayton Union Cemetery Board  
Durham Business Improvement Area  
Durham Cemetery Board

A government partnership exists where the municipality has shared control over the board or entity. The municipality's pro-rata share of the assets, liabilities, revenues and expenses are reflected in the financial statements using the proportionate consolidation method. The municipality's proportionate interest of the following government partnerships are reflected in the consolidated financial statements:

Elmwood Fire Department	57%
Saugeen Mobility and Regional Transit	11%
Elmwood Community Centre Board	50%
Saugeen Municipal Airport	27%

### Use of Estimates

The preparation of financial statements in accordance with Canadian public sector accounting standards requires management to make estimates that affect the reported amounts of assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Estimates are used when accounting for items such as accrued grant receivables, accrued liabilities, useful lives of capital assets, post-employment benefits, solid waste landfill closure and post-closure costs and taxation revenue. By their nature, these estimates are subject to measurement uncertainty and actual results could differ from management's best estimates as additional information becomes available in the future.

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## The Corporation of the Municipality of West Grey Summary of Significant Accounting Policies

December 31, 2019

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### Revenue Recognition

Revenues are recognized as follows:

- a) Taxation revenues are recorded at estimated amounts when they meet the definition of an asset, have been authorized and the taxable event occurs. For property taxes, the taxable event is the period for which the tax is levied. As taxes recorded are initially based on management's best estimate of the taxes that will be received, it is possible that changes in future conditions, such as reassessments due to audits, appeals and court decisions could result in a change in the amount of tax revenue recognized. Taxes receivable are recognized net of an allowance for anticipated uncollectible amounts.
- b) Fines and donations are recognized when collected.
- c) Fees, user charges and other revenues are recorded upon sale of goods or provision of service when collection is reasonably assured.
- d) Government transfers are recognized as revenue in the financial statements when the transfer is authorized and any eligibility criteria are met, except to the extent that transfer stipulations give rise to an obligation that meets the definition of a liability. Transfers are recognized as deferred revenue when transfer stipulations give rise to a liability. Transfer revenue is recognized in the statement of operations as the stipulation liabilities are settled.

### Cash and Cash Equivalents

Cash and cash equivalents include cash balances and short term highly liquid investments that are readily converted into cash.

### Temporary Investments

Temporary investments are recorded at cost unless there has been a decline in the market value which is other than temporary in nature in which case the investments are written down to market.

### County and School Board

The municipality collects taxation revenue on behalf of the school boards and the County of Grey. The taxation, other revenues, expenses, assets and liabilities with respect to the operations of the school boards and the County of Grey are not reflected in these financial statements.

### Inventory

Inventory of supplies is recorded at the lower of cost and replacement cost.

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## The Corporation of the Municipality of West Grey Summary of Significant Accounting Policies

December 31, 2019

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**Loans Receivable** Loans receivable are recorded at cost.

**Tangible Capital Assets** Tangible capital assets are recorded at cost less accumulated amortization. Costs include all amounts that are directly attributable to acquisition, construction, development or betterment of the asset. Amortization is provided over the estimated useful life of the assets, using the straight-line method. The useful lives of the assets are based on estimates made by management as follows:

Land improvements	30 to 100 years
Buildings	50 to 80 years
Building components	10 to 80 years
Equipment	5 to 25 years
Vehicles	2 to 25 years
Infrastructure:	
Road surfaces	20 to 80 years
Utility systems	70 to 100 years

Tangible capital assets received as contributions are recorded at fair value at the date of receipt and also are recorded as revenue. Where fair market value cannot be reasonably determined, contributed tangible capital assets are recorded at a nominal amount.

**Intangible Assets** Intangible assets, art and historic treasures, and items inherited by right of the Crown, such as Crown lands, forests, water, and mineral resources, are not recognized in these financial statements.

**Liability for Contaminated Sites** A contaminated site is a site at which substances occur in concentrations that exceed the maximum acceptable amounts under an environmental standard. Sites that are currently in productive use are only considered a contaminated site if an unexpected event results in contamination. A liability for remediation of contaminated sites is recognized when the organization is directly responsible or accepts responsibility; it is expected that future economic benefits will be given up; and a reasonable estimate of the amount can be made. The liability includes all costs directly attributable to remediation activities including post remediation operations, maintenance and monitoring. The liability is recorded net of any expected recoveries. Management is not aware of any contaminated sites.

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## The Corporation of the Municipality of West Grey Summary of Significant Accounting Policies

December 31, 2019

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### Trust Funds

Funds held in trust by the municipality, and their related operations, are not included in these financial statements. The financial position and activity of the trust funds are reported separately on the trust fund balance sheet and statement of continuity.

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## The Corporation of the Municipality of West Grey Notes to Financial Statements

December 31, 2019

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### 1. Cash

	2019	2018
Unrestricted	\$ 4,419,739	\$ 4,892,717
Restricted	1,123,294	1,091,658
	\$ 5,543,033	\$ 5,984,375

At December 31, 2019, the municipality had an undrawn line of credit of \$2,500,000 that bears interest at the bank's prime rate minus 0.5%.

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### 2. Temporary Investments

	2019	2018
GICs	\$ 70,212	\$ 70,212
Mutual Funds	277,210	271,277
	\$ 347,422	\$ 341,489
Market value	\$ 333,671	\$ 326,964

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### 3. Loans Receivable

	2019	2018
Mortgage receivable, 2485400 Ontario Inc., 4.79% \$2,421 payable monthly principal and interest secured by building and property	\$ 385,893	\$ 396,375
Tile drainage loans receivable	12,455	18,159
	\$ 398,348	\$ 414,534

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## The Corporation of the Municipality of West Grey Notes to Financial Statements

December 31, 2019

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#### 4. Deferred Revenue

	Opening	Contributions Received	Investment Income	Revenue Recognized	Ending
<b>Obligatory Reserve Funds</b>					
Development charges	\$ 972,301	\$ 172,250	\$ 20,445	\$ (290,527)	\$ 874,469
Recreational land	32,066	4,000	888	-	36,954
Subdivider contributions	413,863	31,309	9,433	(27,391)	427,214
	1,418,230	207,559	30,766	(317,918)	1,338,637
<b>Other</b>					
Deposits	24,950	19,225	-	(2,500)	41,675
Encroachment Permit	1,000	-	-	-	1,000
Gas tax grant	8,868	778,358	202	(189,073)	598,355
Provincial grants	180,502	-	1,115	(152,340)	29,277
Source water protection	32,320	100,000	-	(31,908)	100,412
	\$ 1,665,870	\$ 1,105,142	\$ 32,083	\$ (693,739)	\$ 2,109,356

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## The Corporation of the Municipality of West Grey Notes to Financial Statements

**December 31, 2019**

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### 5. Long-Term Liabilities

The balance of long-term liabilities reported on the consolidated statement of financial position is made up of the following:

	2019	2018
Tile drainage loans payable, 6%, due in 2021	\$ 12,455	\$ 18,159
Loan payable (Durham Wastewater), 4.83% - 4.85%, payable \$902 monthly principal and interest, due May 2023	105,504	114,494
Loan payable (Durham Water), 4.83% - 4.85%, payable \$5,342 monthly principal and interest, due May 2023	124,869	178,115
OIPC loan payable (Durham Water), 5.26%, payable \$37,224 semi-annually principal and interest, due September 2022	204,142	265,424
OIPC loan payable (Durham Wastewater), 5.26%, payable \$12,889 semi-annually principal and interest, due September 2022	70,690	91,910
	\$ 517,660	\$ 668,102

Principal payments in the next 4 fiscal years are as follows:

2020	\$	158,235
2021		166,433
2022		168,264
2023		24,728
	\$	517,660

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# The Corporation of the Municipality of West Grey

## Notes to Financial Statements

December 31, 2019

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### 6. Landfill Site Closure and Post-Closure Care Liability

Landfill closure and post-closure care requirements have been defined in accordance with industry standards and include final covering and landscaping of the landfill, removal of ground water and leachates, and ongoing environmental monitoring, site inspection and maintenance.

The liability recorded is \$381,752 (2018 - \$375,983) and represents the present value of closure and post-closure costs for three active sites and two closed sites, using the municipality's average long-term borrowing rate of 5.25% adjusted for inflation. The liability is recorded based on the capacity of the landfills used to date. The total estimated future expenditures for closure and post-closure care are \$514,908 leaving an amount to be recognized of \$133,156.

The estimated remaining capacity of the three sites is approximately 176,860 (2018 - 181,550) cubic meters. The sites have remaining life of 1 to 19 years. Post-closure care is estimated to continue for a period of 20 years.

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### 7. Employee Future Benefits Liability

#### Pension Plan

The municipality makes contributions to the Ontario Municipal Employees Retirement Fund (OMERS), which is a multi-employer plan, on behalf of 63 (2018 - 53) members of its staff. The plan is a defined benefit plan, which specifies the amount of the retirement benefits to be received by the employees based on the length of service and rates of pay. Employees and employers contribute jointly to the plan. The amount contributed to OMERS by the municipality for 2019 was \$461,783 (2018 - \$423,045). The contribution rate for 2019 was 9.0% to 15.8% depending on age and income level (2018 - 9.0% to 15.8%).

OMERS is a multi-employer plan, therefore, any pension plan surpluses or deficits is the joint responsibility of the Ontario municipal organizations and their employees. As a result, the municipality does not recognize any share of the OMERS pension surplus or deficit. The last available report for the OMERS plan was as at December 31, 2019. At that time, the plan reported an actuarial deficit of \$3.40 billion (2018 - deficit of \$4.19 billion), based on actuarial liabilities of \$106.44 billion (2018 - \$99.06 billion) and actuarial assets of \$103.05 billion (2018 - \$94.87 billion). Ongoing adequacy of the current contribution rates will need to be monitored as fluctuations in financial markets may lead to increased future funding requirements.

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## The Corporation of the Municipality of West Grey Notes to Financial Statements

December 31, 2019

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### 7. Employee Future Benefits Liability (continued)

#### Other Benefits

The municipality provides post-employment health and dental insurance benefits to eligible retired employees. The municipality recognizes these post-employment costs in the period in which the employees rendered the services. Payments for these benefits totalled \$32,071 for the year and are included as an expenditure on the consolidated statement of operations. The accrued benefit obligation at December 31, 2019 was \$322,612 (2018 - \$289,988).

Actuarial valuations for accounting purposes are performed using the projected benefit method, pro-rated on services. The most recent actuarial report was prepared as at December 31, 2018.

The actuarial valuation was based on a number of assumptions about future events, such as inflation rates, interest rates, medical inflation rates, employee turnover and mortality rates. The assumptions used reflect management's best estimates. A discount rate of 3.75% was assumed to determine the accrued benefit obligation, along with an annual rate of increase in extended health benefit costs of 6.5%, decreasing annually to an ultimate rate of 4% in 10 years and an annual rate of increase in dental benefit costs of 3.5%. The post-employment benefit expenditure includes current period benefit costs of \$38,793, interest on the obligation of \$16,009 and amortization of gains (losses) of \$12,322.

	<u>2019</u>	<u>2018</u>
Other benefits	<u>\$ 322,612</u>	<u>\$ 289,988</u>

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**The Corporation of the Municipality of West Grey  
Notes to Financial Statements**

**December 31, 2019**

**8. Tangible Capital Assets**

For the year ended December 31, 2019

	Land and Land Improvements	Buildings	Equipment	Vehicles	Infrastructure	Construction in progress	2019 Total
Cost, beginning of year	\$ 6,676,574	\$ 12,850,349	\$ 9,480,499	\$ 8,566,845	\$ 94,995,020	\$ 828,052	\$133,397,339
Additions	1,519,405	258,274	672,536	88,324	1,341,537	1,914,050	5,794,126
Disposals	-	(19,505)	(253,250)	(36,458)	(238,257)	-	(547,470)
Transfers from Construction in progress	31,589	-	-	-	228,291	(259,880)	-
Cost, end of year	8,227,568	13,089,118	9,899,785	8,618,711	96,326,591	2,482,222	138,643,995
Accumulated amortization, beginning of year	1,070,991	6,685,907	4,968,435	4,154,290	42,153,125	-	59,032,748
Amortization	79,623	271,094	456,827	455,043	1,770,925	-	3,033,512
Disposals	-	(14,256)	(208,852)	(34,350)	(66,749)	-	(324,207)
Accumulated amortization, end of year	1,150,614	6,942,745	5,216,410	4,574,983	43,857,301	-	61,742,053
Net carrying amount, end of year	\$ 7,076,954	\$ 6,146,373	\$ 4,683,375	\$ 4,043,728	\$ 52,469,290	\$ 2,482,222	\$ 76,901,942

**The Corporation of the Municipality of West Grey  
Notes to Financial Statements**

**December 31, 2019**

**8. Tangible Capital Assets (continued)**

For the year ended December 31, 2018

	Land and Land Improvements	Buildings/equipment	Vehicles	Infrastructure	Construction in progress	2018 Total	
Cost, beginning of year	\$ 6,353,190	\$ 12,974,865	\$ 8,974,837	\$ 8,104,122	\$ 94,054,791	\$ 1,001,762	\$ 131,463,567
Additions	329,684	100,36615	593,165	630,653	615,972	2,761,855	
Disposals	(7,300)	(224,882)	(410,121)	(130,442)	(55,338)	-	(828,083)
Transfers from Construction in progress	1,000	-68	-	364,914	(789,682)	-	
Cost, end of year	6,676,574	12,850,349	9,480,499	8,566,845	94,995,020	828,052	133,397,339
Accumulated amortization, beginning of year	996,630	6,451,755	4,841,420	3,807,334	40,453,480	-	56,550,619
Amortization	74,361	266,93386	444,040	1,728,629	-	2,961,349	
Disposals	-	(32,781)	(320,371)	(97,084)	(28,984)	-	(479,220)
Accumulated amortization, end of year	1,070,991	6,685,907	4,968,435	4,154,290	42,153,125	-	59,032,748
Net carrying amount, end of year	\$ 5,605,583	\$ 6,164,442	\$ 4,512,064	\$ 4,412,555	\$ 52,841,895	\$ 828,052	\$ 74,364,591

## The Corporation of the Municipality of West Grey Notes to Financial Statements

December 31, 2019

### 8. Tangible Capital Assets (continued)

Expenses reported on the consolidated statement of operations include the gain/(loss) on disposal of assets during the year of \$(206,982) (2018 - \$12,753) and write down of assets during the year of \$nil (2018 - \$nil).

The carrying value of tangible capital assets not being amortized because they are under construction, development, or have been removed from service is \$2,482,223 (2018 - \$828,052).

### 9. Accumulated Surplus

The accumulated surplus reported on the consolidated statement of financial position is comprised of the following:

	2019	2018
General surplus (deficit)	\$ (145,401)	\$ (178,984)
Capital amounts to be spent (financed)	(2,417,770)	(231,550)
Amounts invested in tangible capital assets	76,901,942	74,364,591
Reserves and reserve funds		
set aside for specific purpose by council (Note 10)	7,931,456	7,630,506
Amounts to be recovered (Note 11)	(1,209,569)	(1,315,914)
	<b>\$81,060,658</b>	<b>\$ 80,268,649</b>

The general surplus is comprised of the following:

General area taxation	\$ (97,417)	\$ (151,382)
Waterworks system	(145,021)	(114,770)
Wastewater system	26,117	76,621
Cemeteries	71,883	21,077
Business Improvement Area	40,387	30,721
Elmwood Community Centre	3,777	3,777
Saugeen Municipal Airport	(45,127)	(45,338)
Saugeen Mobility and Regional Transit	-	310
	<b>\$ (145,401)</b>	<b>\$ (178,984)</b>

The capital amounts to be spent (financed) is comprised of the following:

Acquisition of capital assets to be financed through:		
Taxation or user charges	\$ (194,819)	\$ (231,550)
Issue of long term debt	(2,222,951)	-
	<b>\$ (2,417,770)</b>	<b>\$ (231,550)</b>

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**The Corporation of the Municipality of West Grey  
Notes to Financial Statements**

**December 31, 2019**

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**10. Reserves and Reserve Funds**

	2019	2018
<b>Reserves set aside for specific purpose by Council:</b>		
Working funds	\$ 2,487,028	\$ 1,922,943
Contingencies	135,044	135,044
Recreation facilities	364,529	337,727
Protection services	1,256,092	1,067,325
Roadways	653,407	995,747
Water/wastewater services	203,463	173,463
Waste disposal	351,059	416,514
Library	42,916	43,919
General government	1,541,459	1,522,267
Planning and development	484,647	464,647
Other	231,990	330,675
	<b>7,751,634</b>	<b>7,410,271</b>
<b>Reserve funds set aside for specific purpose by Council:</b>		
Roadways	14,427	14,427
Parks	75,792	74,108
Protection services	78,043	101,496
Elmwood Hydro proceeds	719	18,792
St. George's Cemetery	10,841	11,412
	<b>179,822</b>	<b>220,235</b>
<b>Reserves and reserve funds, end of the year</b>	<b>\$ 7,931,456</b>	<b>\$ 7,630,506</b>

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## The Corporation of the Municipality of West Grey Notes to Financial Statements

December 31, 2019

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### 11. Amounts to be recovered

The balance of the amounts to be recovered is comprised of the following:

	<u>2019</u>	<u>2018</u>
Long-term debt	\$ 505,205	\$ 649,943
Employee future benefits liability	322,612	289,988
Landfill closure and post-closure care liability	<u>381,752</u>	<u>375,983</u>
	<u>\$ 1,209,569</u>	<u>\$ 1,315,914</u>

The net change during the year in the amounts to be recovered is made up of the following:

	<u>2019</u>	<u>2018</u>
Principal payments on long-term debt	\$ (144,738)	\$ (186,695)
Increase (decrease) in employee future benefits liability	32,624	6,753
Change in Solid Waste Closure and Post Closure Liability	<u>5,769</u>	<u>(205,225)</u>
Decrease in amounts to be recovered during the year	<u>\$ (106,345)</u>	<u>\$ (385,167)</u>

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## The Corporation of the Municipality of West Grey Notes to Financial Statements

December 31, 2019

### 12. Government Transfers

	2019 Budget	2019 Actual	2018 Actual
<b>Operating</b>			
Province of Ontario Municipal Partnership Fund (OMPF)	\$ 1,505,100	\$ 1,505,100	\$ 1,615,800
Province of Ontario conditional grants			
General government	642,347	642,347	-
Protection services	90,092	99,180	93,946
Transit	78,400	77,201	95,856
Other	196,075	186,534	161,247
	<u>2,512,014</u>	<u>2,510,362</u>	<u>1,966,849</u>
Government of Canada conditional grants	-	5,880	-
Other Municipalities conditional grants			
Protection services	37,000	38,649	37,743
Other	43,150	62,144	41,447
	<u>80,150</u>	<u>100,793</u>	<u>79,190</u>
Total operating transfers	<u>2,592,164</u>	<u>2,617,035</u>	<u>2,046,039</u>
<b>Capital</b>			
Province of Ontario conditional grants			
Roadways	-	580,502	159,183
Water and wastewater	-	-	48,552
Other	-	19,180	-
	<u>-</u>	<u>599,682</u>	<u>207,735</u>
Government of Canada conditional grants			
Roadways	373,533	189,073	391,321
Water and wastewater	-	-	97,103
Other	100,000	-	-
	<u>473,533</u>	<u>189,073</u>	<u>488,424</u>
Other Municipalities conditional grants	<u>25,780</u>	<u>25,780</u>	<u>27,375</u>
Total capital transfers	<u>499,313</u>	<u>814,535</u>	<u>723,534</u>
Total government transfers	<u>\$ 3,091,477</u>	<u>\$ 3,431,570</u>	<u>\$ 2,769,573</u>

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## The Corporation of the Municipality of West Grey Notes to Financial Statements

December 31, 2019

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### 13. Other Income

	2019	2019	2018
	Budget	Actual	Actual
Penalties and interest on taxation	\$ 288,500	\$ 327,147	\$ 353,333
Donations and prepaid special charges	22,333	1,020,536	418,163
Rents	45,550	51,026	40,464
Other	25,200	79,082	32,910
	\$ 381,583	\$ 1,477,791	\$ 844,870

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### 14. Segmented Information

The Corporation of the Municipality of West Grey is a diversified municipal government institution that provides a wide range of services to its citizens such as police, fire, wastewater, water, waste collection, disposal and recycling, recreational, library and planning. Distinguishable functional segments have been separately disclosed in the segmented information. The nature of the segments and the activities they encompass are as follows:

#### General Government

This segment relates to the revenues and expenses that relate to the governance and operations of the municipality itself and cannot be directly attributed to a specific segment.

#### Protection to Persons and Property

Protection is comprised of police services, fire protection, conservation authority, emergency measures, animal control and building and structural inspection. The police services work to ensure the safety and protection of the citizens and their property. The fire department is responsible to provide fire suppression service, fire prevention programs, training and education. The members of the fire department consist of volunteers. The building department provides a number of services including maintenance and enforcement of building and construction codes and review of all property development plans through its application process.

#### Transportation

Transportation is responsible for construction and maintenance of the municipality's roadways, bridges, parking areas and streetlighting. Transportation also includes the provision of air transportation through the Saugeen Municipal Airport.

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# The Corporation of the Municipality of West Grey

## Notes to Financial Statements

December 31, 2019

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### 14. Segmented Information (continued)

#### Wastewater and Water

This service provides the municipality's drinking water. They process and clean sewage and ensure the municipality's water system meets all Provincial standards.

#### Environmental

Environmental services consists of providing waste collection, disposal and recycling to its citizens.

#### Health

Health services include contributions to support local hospitals. Health services also includes the operations of local cemeteries.

#### Recreational and Cultural Services

This service area provides services meant to improve the health and development of the municipality's citizens. The municipality operates and maintains parks, arenas, a swimming pool and community centres. The municipality also provides library services and recreational programs.

#### Planning and Development

This department is responsible for planning and zoning including the Official plan. This service area also includes tourist information and promotion, business improvement area, weed control, and drainage.

The accounting policies of the segments are the same as those described in the summary of significant accounting policies. Amounts that are directly attributable to a number of segments have been allocated on a reasonable basis as follows:

<b>Taxation and payments-in-lieu</b>	Allocated to those segments that are funded by these amounts based on the net surplus for the year.
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<b>OMPF Grants</b>	Allocated to segments based on the net surplus for the year.
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**The Corporation of the Municipality of West Grey  
Notes to Financial Statements**

**December 31, 2019**

**14. Segmented Information (continued)**

<b>For the year ended December 31, 2019</b>	General Government	Protection Services	Transportation Services	Wastewater and Water	Environmental Services	Health Services	Recreation and Cultural Services	Planning and Development	<b>2019 Total</b>
<b>Revenue</b>									
Taxation	\$ 302,071	\$ 4,228,996	\$ 4,228,996	\$ -	\$ 201,381	\$ -	\$ 1,006,904	\$ 100,691	\$ 10,069,039
Fees and user charges	614,313	463,736	561,807	1,363,980	391,749	98,405	503,887	56,245	4,054,122
Specific grants	642,347	183,609	883,778	-	123,628	-	65,940	27,169	1,926,471
OMPF grant	45,153	632,142	632,142	-	30,102	-	150,510	15,050	1,505,099
Other revenue	583,315	5,746	873,278	4,744	-	9,851	175,193	1,971	1,654,098
	<u>2,187,199</u>	<u>5,514,229</u>	<u>7,180,001</u>	<u>1,368,724</u>	<u>746,860</u>	<u>108,256</u>	<u>1,902,434</u>	<u>201,126</u>	<u>19,208,829</u>
<b>Expenses</b>									
Salaries and benefits	1,037,184	3,302,687	1,683,641	51,706	147,857	1,380	839,853	27,958	7,092,266
Interest on debt	-	-	-	28,970	-	-	-	1,090	30,060
Materials and supplies	984,841	788,910	2,972,564	442,274	216,469	21,275	700,790	110,221	6,237,344
Contracted services	14,390	327,324	28,411	469,548	396,065	29,126	42,827	40,887	1,348,578
Other transfers	29,200	339,446	39,403	-	-	-	40,197	-	448,246
Rents and financial expenses	8,143	2,758	-	-	-	8,630	301	-	19,832
Amortization and Loss on Disposal	67,639	343,380	2,088,236	440,567	19,518	854	280,300	-	3,240,494
	<u>2,141,397</u>	<u>5,104,505</u>	<u>6,812,255</u>	<u>1,433,065</u>	<u>779,909</u>	<u>61,265</u>	<u>1,904,268</u>	<u>180,156</u>	<u>18,416,820</u>
<b>Annual surplus (deficit)</b>	<u>\$ 45,802</u>	<u>\$ 409,724</u>	<u>\$ 367,746</u>	<u>\$ (64,341)</u>	<u>\$ (33,049)</u>	<u>\$ 46,991</u>	<u>\$ (1,834)</u>	<u>\$ 20,970</u>	<u>\$ 792,009</u>

**The Corporation of the Municipality of West Grey  
Notes to Financial Statements**

**December 31, 2019**

**14. Segmented Information (continued)**

<b>For the year ended December 31, 2018</b>	General Government	Protection Services	Transportation Services	Wastewater and Water	Environmental Services	Health Services	Recreation and Cultural Services	Planning and Development	2018 Total
<b>Revenue</b>									
Taxation	\$ 857,197	\$ 3,524,034	\$ 4,095,499	\$ -	\$ -	\$ -	\$ 952,442	\$ 95,244	\$ 9,524,416
Fees and user charges	75,859	614,452	276,949	1,364,782	420,573	43,992	446,335	57,117	3,300,059
Specific grants	-	159,064	682,635	145,656	127,294	-	27,283	11,841	1,153,773
OMPF grant	145,422	597,846	694,794	-	-	-	161,580	16,158	1,615,800
Other revenue	514,814	10,596	377,274	4,413	-	6,817	63,272	19	977,205
	<u>1,593,292</u>	<u>4,905,992</u>	<u>6,127,151</u>	<u>1,514,851</u>	<u>547,867</u>	<u>50,809</u>	<u>1,650,912</u>	<u>180,379</u>	<u>16,571,253</u>
<b>Expenses</b>									
Salaries and benefits	966,213	3,137,283	1,621,205	42,042	135,799	1,183	719,282	25,243	6,648,250
Interest on debt	-	-	-	30,751	-	85	-	2,396	33,232
Materials and supplies	484,838	617,805	2,520,753	386,773	(29,690)	21,142	713,573	111,793	4,826,987
Contracted services	6,151	442,734	25,813	443,703	346,981	31,005	43,005	50,389	1,389,781
Other transfers	28,112	337,615	37,214	-	-	-	31,457	-	434,398
Rents and financial expenses	11,889	3,432	-	-	-	6,367	-	-	21,8
Amortization and Loss on Disposal	61,870	344,088	1,902,609	353,262	22,848	852	263,066	-	2,948,595
	<u>1,559,073</u>	<u>4,882,957</u>	<u>6,107,594</u>	<u>1,256,531</u>	<u>475,938</u>	<u>60,634</u>	<u>1,770,383</u>	<u>189,821</u>	<u>16,302,931</u>
<b>Annual surplus (deficit)</b>	<u>\$ 34,219</u>	<u>\$ 23,035</u>	<u>\$ 19,557</u>	<u>\$ 258,320</u>	<u>\$ 71,929</u>	<u>\$ (9,825)</u>	<u>\$ (119,471)</u>	<u>\$ (9,442)</u>	<u>\$ 268,322</u>

## The Corporation of the Municipality of West Grey Notes to Financial Statements

December 31, 2019

### 15. Government Partnerships

The following summarizes the financial position and operations of the municipal joint boards. The Municipality of West Grey's pro-rata share of these amounts have been reported in the financial statements using the proportionate consolidation method:

	Saugeen Municipal Airport 27%	Elmwood Fire Department 57%	S.M.A.R.T. 11%	Elmwood Community Centre 50%
<b>Financial Assets</b>				
Cash and temporary investments	\$ 18,548	\$ 179,193	\$ 23,461	\$ 7,895
Accounts receivable	19,185	-	204,882	2,342
Other financial assets	17,150	-	-	10,659
	<u>54,883</u>	<u>179,193</u>	<u>228,343</u>	<u>20,896</u>
<b>Liabilities</b>				
Accounts payable	16,103	46,281	141,605	1,672
Other liabilities	174,846	-	139,438	72,659
	<u>190,949</u>	<u>46,281</u>	<u>281,043</u>	<u>74,331</u>
Net financial assets	(136,066)	132,912	(52,700)	(53,435)
Non-financial assets	<u>799,326</u>	<u>787,484</u>	<u>412,489</u>	<u>-</u>
Accumulated Surplus	<u>\$ 663,260</u>	<u>\$ 920,396</u>	<u>\$ 359,789</u>	<u>\$ (53,435)</u>
<b>Accumulated Surplus</b>				
General surplus	\$ (168,759)	\$ -	\$ -	\$ (53,435)
Invested in tangible capital assets	799,326	787,144	359,789	-
Reserves and reserve funds	32,693	133,252	-	-
	<u>\$ 663,260</u>	<u>\$ 920,396</u>	<u>\$ 359,789</u>	<u>\$ (53,435)</u>
Revenues	\$ 342,496	\$ 247,948	\$ 1,791,586	\$ 150,366
Expenses	<u>(374,364)</u>	<u>(291,165)</u>	<u>(1,925,182)</u>	<u>(203,430)</u>
Annual surplus (deficit)	<u>\$ (31,868)</u>	<u>\$ (43,217)</u>	<u>\$ (133,596)</u>	<u>\$ (53,064)</u>

The Elmwood Community Centre financial statements do not include adjustments for tangible capital assets.

## The Corporation of the Municipality of West Grey Notes to Financial Statements

December 31, 2019

### 15. Government Partnerships (continued)

Saugeen Mobility and Regional Transit (S.M.A.R.T.) operates a specialty transit service; Saugeen Municipal Airport operates a municipal airport; the Elmwood Fire Department provides fire protection services for ratepayers; and the Elmwood Community Centre provides recreational services to the residents of the area.

### 16. Budget Amounts

Under Canadian generally accepted accounting principles, budget amounts are to be reported on the consolidated statements of operations and change in net debt for comparative purposes. The budget amounts for The Corporation of the Municipality of West Grey are as approved by council and have been reclassified to conform to the presentation of the consolidated statements of operations and change in net debt.

The following is a reconciliation of the budget approved by council:

	2019 Budget	2019 Actual	2018 Actual
Annual surplus (deficit)	\$ 2,996,096	\$ 792,009	\$ 268,322
Acquisition of tangible capital assets	(4,735,401)	(5,794,126)	(2,761,855)
Proceeds on disposal of tangible capital assets	25,000	16,281	361,614
Amortization	-	3,033,512	2,961,351
(Gain)/loss on disposal of tangible capital assets	-	206,982	(12,753)
Proceeds from issue of long-term debt	1,136,900	-	-
Debt principal repayments	(187,834)	(144,739)	(186,694)
	(765,239)	(1,890,081)	629,985
Transfers from (to) reserves for operations	(535,743)	(749,843)	(398,850)
Transfers from (to) reserves for capital	1,302,251	453,377	(377,889)
Change in unfunded liabilities	-	38,393	(198,472)
Reserve funds annual surplus	-	(4,484)	(3,394)
Capital projects not funded (expended)	-	2,186,221	(182,677)
	1,269	33,583	(531,297)
General surplus, beginning of year	-	(178,984)	352,313
	\$ 1,269	\$ (145,401)	\$ (178,984)

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## The Corporation of the Municipality of West Grey Notes to Financial Statements

December 31, 2019

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### 17. Operations of School Boards and the County of Grey

During the year, the following taxation revenue was raised and remitted to the school boards and the County of Grey:

	<u>2019</u>	<u>2018</u>
School boards	\$ 3,414,867	\$ 3,417,042
County of Grey	5,811,034	5,523,808
	<u>\$ 9,225,901</u>	<u>\$ 8,940,850</u>

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### 18. Trust Funds

The trust funds administered by the municipality amounting to \$390,514 (2018 - \$377,467) have not been included in the consolidated statement of financial position nor have their operations been included in the consolidated statement of financial activities. At December 31, 2019, the trust fund balances are as follows:

	<u>2019</u>	<u>2018</u>
Cemetery Pre-need Assurance Fund	\$ 4,480	\$ 4,380
Cemetery Care and Maintenance Funds	385,326	372,379
Ontario Home Renewal Program	708	708
	<u>\$ 390,514</u>	<u>\$ 377,467</u>

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### 19. Contractual Commitments

The municipality has pledged support to the Markdale Hospital in the amount of \$190,000 over 10 years, contingent on the building project proceeding. At December 31, 2019 \$70,000 was set aside in reserve for this purpose.

The municipality has outstanding contractual commitments for tangible capital assets at December 31, 2019 in the amount of \$594,729.

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# The Corporation of the Municipality of West Grey

## Notes to Financial Statements

December 31, 2019

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### 20. Contingencies

The municipality has entered into an employment contract with certain municipal employees that requires a monthly payment of 100% of the employee's disposable after tax income less payments received from WSIB and Canada Pension Plan to the family of the employee if the employee is killed or dies as a direct result of injuries received in the performance of their duties. The municipality has an insurance policy to minimize the cost to the municipality.

The municipality has been named as a defendant in a lawsuit regarding the dismissal of an employee. The municipality has contested the claim. Legal counsel for the municipality has advised that it is premature to make any evaluation of the possible outcome. Consequently, no provision for this claim has been made in the financial statements.

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### 21. Subsequent Events

Subsequent to year end, the impact of COVID-19 in Canada and on the global economy increased significantly. As the impacts of COVID-19 continue, there could be further impact on the municipality, its residents, employees, suppliers and other third party business associates that could impact the timing and amounts realized on the municipality's assets and future ability to deliver services and projects. At this time, the full potential impact of COVID-19 on the municipality is not known. Although the disruption from the virus is expected to be temporary, given the dynamic nature of these circumstances, the duration of disruption and the related financial impact cannot be reasonably estimated at this time. The municipality's ability to continue delivering non-essential services and employ related staff, will depend on the legislative mandates from the various levels of government. To date the municipality has received approximately \$360,000 in government funding to offset the additional costs related to COVID-19 and compensate for lost revenue. The municipality will continue to focus on collecting receivables, managing expenditures, and leveraging existing reserves and available credit facilities to ensure it is able to continue providing essential services to its residents.

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## Independent Auditor's Report

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**To the Members of Council of  
The Corporation of the Municipality of West Grey**

### **Opinion**

We have audited the accompanying financial information of The Corporation of the Municipality of West Grey Trust Funds (the Trust Funds), which comprise the balance sheet as at December 31, 2019 and the statement of continuity for the year then ended, and notes to the financial information including a summary of significant accounting policies.

In our opinion, the accompanying financial information present fairly, in all material respects, the balance sheet of the Trust Funds as at December 31, 2019, and the statement of continuity for the year then ended in accordance with Canadian public sector accounting standards.

### **Basis for Opinion**

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Information* section of our report. We are independent of the Trust Funds in accordance with the ethical requirements that are relevant to our audit of the financial information in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

### **Responsibilities of Management and Those Charged with Governance for the Financial Information**

Management is responsible for the preparation and fair presentation of this financial information in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial information that are free from material misstatement, whether due to fraud or error.

In preparing the financial information, management is responsible for assessing the Trust Funds ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Trust Funds or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Trust Funds financial reporting process.

### **Auditor's Responsibilities for the Audit of the Financial Information**

Our objectives are to obtain reasonable assurance about whether the financial information as a whole are free from material misstatement, whether due to fraud or error, and to issue an



auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of this financial information.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial information, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Trust Funds internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Trust Funds ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial information or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Trust Funds to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial information, including the disclosures, and whether the financial information represents the underlying transactions and events in a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

*BDO Canada LLP*

Chartered Professional Accountants, Licensed Public Accountants

Hanover, Ontario  
October 6, 2020

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**The Corporation of the Municipality of West Grey  
Trust Funds  
Balance Sheet**

**December 31, 2019**

<b>Assets</b>	<b>Cemetery Pre-Need Assurance Fund</b>	<b>Cemetery Care and Maintenance Fund</b>	<b>Ontario Home Renewal Program</b>	<b>Total</b>
Cash	\$ 4,480	\$ 92,067	\$ -	\$ 96,547
Investment and accrued interest	-	280,910	-	280,910
Loans receivable	-	-	708	708
Due from general account	-	12,349	-	12,349
	<b>\$ 4,480</b>	<b>\$ 385,326</b>	<b>\$ 708</b>	<b>\$ 390,514</b>

**Liabilities and Fund Balances**

Fund balance	4,480	385,326	708	390,514
	<b>\$ 4,480</b>	<b>\$ 385,326</b>	<b>\$ 708</b>	<b>\$ 390,514</b>

**Statement of Continuity**

**For the year ended December 31, 2019**

	<b>Cemetery Pre-Need Assurance Fund</b>	<b>Cemetery Care and Maintenance Fund</b>	<b>Ontario Home Renewal Program</b>	<b>Total</b>
<b>Balance, beginning of the year</b>	<b>\$ 4,380</b>	<b>\$ 372,379</b>	<b>\$ 708</b>	<b>\$ 377,467</b>
<b>Receipts</b>				
Bank interest	100	8,025	-	8,125
Care and maintenance	-	12,947	-	12,947
	<b>100</b>	<b>20,972</b>	<b>-</b>	<b>21,072</b>
<b>Expenses</b>				
Transfer to municipality	-	8,025	-	8,025
	<b>-</b>	<b>8,025</b>	<b>-</b>	<b>8,025</b>
<b>Balance, end of the year</b>	<b>\$ 4,480</b>	<b>\$ 385,326</b>	<b>\$ 708</b>	<b>\$ 390,514</b>

The accompanying notes are an integral part of these consolidated financial statements.

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**The Corporation of the Municipality of West Grey  
Trust Funds  
Notes to Financial Statements**

December 31, 2019

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**1. Summary of Significant Accounting Policies**

<b>Basis of Accounting</b>	The financial information of The Corporation of the Municipality of West Grey Trust Funds are the representation of management prepared in accordance with Canadian public sector accounting standards established by the Public Sector Accounting Board (PSAB) of CPA Canada as prescribed by the Ontario Ministry of Municipal Affairs and Housing.
<b>Use of Estimates</b>	The preparation of financial information in accordance with Canadian public sector accounting standards requires management to make estimates that affect the reported amounts of assets and liabilities at the date of the financial information, and the reported amounts of revenues and expenses during the reporting period. By their nature, these estimates are subject to measurement uncertainty and actual results could differ from management's best estimates as additional information becomes available in the future.
<b>Basis of Consolidation</b>	These trust funds have not been consolidated with the financial statements of the Municipality of West Grey.
<b>Temporary Investments</b>	Temporary investments are recorded at cost unless there has been a decline in the market value which is other than temporary in nature in which case the investments are written down to market.

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**2. Temporary Investments**

Temporary investments consist of mutual funds. No temporary investments are callable at the option of the issuer in 2019. The investments have a market value of \$286,345 at the end of the year.

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**The Corporation of the Municipality of West Grey  
Trust Funds  
Notes to Financial Statements**

**December 31, 2019**

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**3. Ontario Home Renewal Program**

The Ontario Home Renewal Program was established by the Ontario Ministry of Housing in 1973 to provide grants for municipalities to make loans to assist owner occupants to repair, rehabilitate and improve their homes to local property standards. Individual loans were limited to \$7,500, of which the maximum forgivable portion was \$4,000.

Ontario Home Renewal Program loans receivable at December 31, 2019 comprise repayable loans of \$708 and forgivable loans of \$nil. Loan forgiveness is earned and recorded at a rate of up to \$600 per year of continuous ownership and occupancy. In the event of the sale or lease of the home or in the event of the homeowner ceasing to occupy the home, the balance of the repayable loan and the unearned forgivable loan immediately becomes due and payable by the homeowner.

As of July 16, 1993 the Ontario Home Renewal Program was discontinued and municipalities were prohibited from issuing further loans as of that date. All OHRP funds held in municipal trust accounts as of December 31, 1993 were remitted to the Province by March 1, 1994. Any loans receivable under the program which are collected subsequent to December 31, 1993 were remitted to the Province by March 1st of the following year. However, municipalities will be provided an administration fee of five per cent of the balances collected after December 31, 1993 and are permitted to retain the interest earned on unremitted OHRP trust account balances.

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## Independent Auditor's Report

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To the Members of Council of  
The Corporation of the Municipality of West Grey

### Opinion

We have audited the financial statements of The Corporation of the Municipality of West Grey Public Library Board (the Entity), which comprise the statement of financial position as at December 31, 2019 and the statements of operations, change in net financial assets and cash flow for the year then ended, and notes to the financial statements, including a summary of significant accounting policies.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the Entity as at December 31, 2019, and its results of operations, its change in net financial assets, and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

### Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are independent of the Entity in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

### Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Entity's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Entity or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Entity's financial reporting process.



## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Entity's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Entity's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Entity to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.





We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

*BDO Canada LLP*

Chartered Professional Accountants, Licensed Public Accountants

Hanover, Ontario  
October 6, 2020

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**The Corporation of the Municipality of West Grey  
Public Library Board  
Statement of Financial Position**

<b>December 31</b>	<b>2019</b>	<b>2018</b>
<b>Financial assets</b>		
Cash	\$ 25,774	\$ 33,037
Accounts receivable	3,595	4,996
Due from Municipality of West Grey	18,112	13,598
	<u>47,481</u>	<u>51,631</u>
<b>Commitments</b> (Note 5)		
<b>Liabilities</b>		
Accounts payable and accrued liabilities	<u>4,565</u>	<u>7,711</u>
<b>Net financial assets</b>	42,916	43,920
<b>Non-Financial Assets</b>		
Tangible capital assets (Note 1)	<u>212,308</u>	<u>215,834</u>
<b>Accumulated surplus</b> (Note 3)	<u>\$ 255,224</u>	<u>\$ 259,754</u>

The accompanying summary of significant accounting policies and notes are an integral part of these financial statements.

**The Corporation of the Municipality of West Grey  
Public Library Board  
Statement of Operations**

<b>For the year ended December 31</b>	2019 Budget	2019 Actual	2018 Actual
<b>Revenue</b>			
Province of Ontario grants	\$ 24,990	\$ 26,150	\$ 25,329
Municipal grants	299,945	320,452	305,695
Investment income	-	335	364
Miscellaneous	3,750	12,595	23,026
	<u>328,685</u>	<u>359,532</u>	<u>354,414</u>
<b>Expenses</b>			
Amortization of tangible capital assets	-	30,462	30,718
Materials and periodical purchases	2,000	2,488	2,199
Supplies and office	73,900	96,232	97,002
Wages and benefits	233,785	234,880	217,652
	<u>309,685</u>	<u>364,062</u>	<u>347,571</u>
<b>Annual surplus (deficit)</b>	<u>19,000</u>	<u>(4,530)</u>	<u>6,843</u>
<b>Accumulated surplus, beginning of year</b>	<u>259,754</u>	<u>259,754</u>	<u>252,911</u>
<b>Accumulated surplus, end of year</b>	<u>\$ 278,754</u>	<u>\$ 255,224</u>	<u>\$ 259,754</u>

The accompanying summary of significant accounting policies and notes are an integral part of these financial statements.

**The Corporation of the Municipality of West Grey  
Public Library Board  
Statement of Change in Net Financial Assets**

<b>For the year ended December 31</b>	2019	2019	2018
	Budget	Actual	Actual
<b>Annual surplus (deficit)</b>	\$ 19,000	\$ (4,530)	\$ 6,843
Acquisition of tangible capital assets	(24,000)	(26,936)	(26,628)
Amortization	-	30,462	30,718
	(24,000)	3,526	4,090
<b>Change in net financial assets</b>	(5,000)	(1,004)	10,933
<b>Net financial assets, beginning of year</b>	43,920	43,920	32,987
<b>Net financial assets, end of year</b>	\$ 38,920	\$ 42,916	\$ 43,920

The accompanying summary of significant accounting policies and notes are an integral part of these financial statements.

**The Corporation of the Municipality of West Grey  
Public Library Board  
Statement of Cash Flow**

<b>For the year ended December 31</b>	<b>2019</b>	<b>2018</b>
<b>Cash provided by (used in)</b>		
<b>Operating activities</b>		
Annual surplus (deficit)	\$ (4,530)	\$ 6,843
Items not involving cash		
Amortization	30,462	30,718
Decrease in accounts receivable	1,401	3,001
Increase in Due from Municipality	(4,514)	(8,759)
Increase (decrease) in accounts payable	(3,146)	(5,634)
	<u>19,673</u>	<u>26,169</u>
<b>Capital activities</b>		
Acquisition of tangible capital assets	<u>(26,936)</u>	<u>(26,628)</u>
<b>Net change in cash</b>	<b>(7,263)</b>	<b>(459)</b>
<b>Cash, beginning of year</b>	<u>33,037</u>	<u>33,496</u>
<b>Cash, end of year</b>	<u>\$ 25,774</u>	<u>\$ 33,037</u>

The accompanying summary of significant accounting policies and notes are an integral part of these financial statements.

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**The Corporation of the Municipality of West Grey  
Public Library Board  
Summary of Significant Accounting Policies**

**December 31, 2019**

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<b>Management Responsibility</b>	The management of The Corporation of the Municipality of West Grey Public Library Board has prepared and is responsible for the integrity, objectivity and accuracy of the financial information presented in these financial statements. The Board reviews and approves the financial statements.
<b>Basis of Accounting</b>	The financial statements have been prepared in accordance with Canadian public sector accounting standards established by the Public Sector Accounting Board of Chartered Professional Accountants of Canada.
<b>Use of Estimates</b>	The preparation of financial statements in accordance with Canadian public sector accounting standards requires management to make estimates that affect the reported amounts of assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. By their nature, these estimates are subject to measurement uncertainty and actual results could differ from management's best estimates as additional information becomes available in the future.
<b>Revenue Recognition</b>	User fee revenue is recognized when earned, as services are rendered to customers, providing the amount is fixed or determinable, and collectibility is reasonably assured.
<b>Government Transfers</b>	Government transfers are recognized in the financial statements as revenue in the period that the events giving rise to the transfer occur; providing that the transfer is authorized, eligibility criteria, if any, have been met by the recipient, and a reasonable estimate of the amount can be made.
<b>Non-Financial Assets</b>	Tangible capital and other non-financial assets are accounted for as assets by the organization because they can be used to provide services in future periods. These assets do not normally provide resources to discharge the liabilities of the organization unless they are sold.

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**The Corporation of the Municipality of West Grey  
Public Library Board  
Summary of Significant Accounting Policies**

**December 31, 2019**

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**Tangible  
Capital Assets**

Purchased tangible capital assets are recorded at cost. Contributed tangible capital assets are recorded at fair market value at the date of contribution. Where fair market value cannot be reasonably determined, contributed tangible capital assets are recorded at a nominal amount. Amortization is calculated on a straight-line basis over the estimated useful life of the asset. The useful lives of the assets are based on estimates made by management as follows:

Books - 15 years  
Furniture, fixtures, and computers - 7 to 50 years

**Employee  
Future Benefits**

Defined contribution plan accounting is applied to the board's multi-employer defined benefit pension plan.

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The Corporation of the Municipality of West Grey  
Public Library Board  
Notes to Financial Statements

December 31, 2019

1. Tangible Capital Assets

	2019		2018	
	Furniture, fixtures, books, and computer	Total	Furniture, fixtures, books, and computer	Total
<b>Cost, beginning of year</b>	\$ 509,247	\$ 509,247	\$ 507,435	\$ 507,435
Additions	26,936	26,936	26,628	26,628
Disposals	(25,213)	(25,213)	(24,816)	(24,816)
<b>Cost, end of year</b>	510,970	510,970	509,247	509,247
<b>Accumulated amortization, beginning of year</b>	293,413	293,413	287,511	287,511
Amortization	30,462	30,462	30,718	30,718
Disposals	(25,213)	(25,213)	(24,816)	(24,816)
<b>Accumulated amortization, end of year</b>	298,662	298,662	293,413	293,413
<b>Net carrying amount, end of year</b>	\$ 212,308	\$ 212,308	\$ 215,834	\$ 215,834



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# The Corporation of the Municipality of West Grey Public Library Board Notes to Financial Statements

December 31, 2019

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## 2. Employee Future Benefits Liability

### Pension Plan

The Board makes contributions to the Ontario Municipal Employees Retirement Fund (OMERS), which is a multi-employer plan, on behalf of 2 members of its staff. This plan is a defined benefit plan which specifies the amount of the retirement benefit to be received by the employees based on the length of service and rates of pay. Employees and employers contribute jointly to the plan. The amount contributed to OMERS for 2019 was \$10,137 (2018 - \$9,405). The contribution rate for 2019 was 9.0% to 15.8% depending on age and income level (2018 - 9.0% to 15.8%).

OMERS is a multi-employer plan, therefore, any pension plan surplus or deficit is a joint responsibility of Ontario municipal organizations and their employees. As a result, the municipality does not recognize any share of the OMERS pension surplus or deficit. The last available report for the OMERS plan was December 31, 2019. At that time the plan reported an actuarial deficit of \$3.4 billion (2018 - deficit of \$4.3 billion), based on actuarial liabilities of \$106.4 billion (2018 - \$99.1 billion) and actuarial assets of \$103 billion (2018 - \$94.9 billion). Ongoing adequacy of the current contribution rates will need to be monitored as fluctuations in financial markets may lead to increased future funding requirements.

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## 3. Accumulated Surplus

The accumulated surplus reported on the statement of financial position is comprised of the following:

	<u>2019</u>	<u>2018</u>
Amount invested in tangible capital assets	\$ 212,308	\$ 215,834
Reserves	42,916	43,920
	<u>\$ 255,224</u>	<u>\$ 259,754</u>

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**The Corporation of the Municipality of West Grey  
Public Library Board  
Notes to Financial Statements**

**December 31, 2019**

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**4. Budget Amounts**

Under Canadian generally accepted accounting principles, budget amounts are to be reported on the statement of financial activities for comparative purposes. The budget amounts for The Corporation of the Municipality of West Grey Public Library Board are as approved by council and have been restated to conform to the basis of presentation of the revenues and expenditures on the statement of financial activities.

The following is a reconciliation of the budget approved by Council:

	2019 Budget	2019 Actual	2018 Actual
Annual surplus (deficit)	\$ 19,000	\$ (4,530)	\$ 6,843
Capital acquisitions, disposals and write-down	(24,000)	(26,936)	(26,628)
Amortization	-	30,462	30,718
Transfers from reserves for operations	5,000	1,004	(10,933)
General surplus (deficit), end of year	\$ -	\$ -	\$ -

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**5. Contractual Commitments**

The Board has entered into a five year agreement with the Municipality of Grey Highlands dated February 8, 2017 which expires December 31, 2021, to allow West Grey residents to use the Grey Highlands Library services at no cost. In exchange the board will pay Grey Highlands Library \$14,905 per year, increasing by 2% per year.

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**6. Subsequent Event**

Since December 31, 2019, the outbreak of the recent novel corona virus (COVID-19) has resulted in governments worldwide enacting emergency measures to combat the spread of the virus. These measures, which include the implementation of travel bans, self-imposed quarantine periods and social distancing, have caused disruption to certain businesses globally; as a result, there could be a possibility of recession in the near future. While the impact of COVID-19 on the Public Library Board has been minimal to date, there is uncertainty around its duration and future business conditions.

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